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BEFORE THE ARIZONA CORPORATION COL

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CORP COMMIS DOCUMENT CONTROL

IN THE MATTER OF THE APPLICATION OF ARIZONA PUBLIC SERVICE COMPANY FOR A HEARING TO DETERMINE THE FAIR VALUE OF THE UTILITY PROPERTY OF THE COMPANY FOR RATEMAKING PURPOSES, TO FIX A JUST AND REASONABLE RATE OF RETURN THEREON, TO APPROVE RATE SCHEDULES DESIGNED TO DEVELOP SUCH RETURN, AND FOR APPROVAL OF PURCHASED POWER CONTRACT.

Docket No. E-01345A-03-0437

Arizona Corporation Commission DOCKETED

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RUCO'S RESPONSE TO MOTION TO REVISE THE PROCEDURAL SCHEDULE OR, IN THE ALTERNATIVE, TO BIFURCATE RATE CASE TO EXCLUDE ISSUES **REGARDING PWEC ASSETS**

On December 19, 2003, the Arizona Competitive Power Alliance ("AZCPA") filed a Motion to Revise the Procedural Schedule or, in the Alternative, to Bifurcate Rate Case to Exclude Issues Regarding PWEC Assets ("Motion"). For the reasons set forth below, the Residential Utility Consumers Office ("RUCO") supports AZCPA's Motion.

The Motion

Arizona Public Service Company's ("APS") pending rate case asks the Arizona Corporation Commission ("Commission") to include in APS' rate base 5 generating units currently owned by its affiliate (the "PWEC assets") at their 2004 book value. The PWEC

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assets have an aggregate capacity of 1700 MW. APS recently issued a Request for Proposals ("RFP") to acquire at least 500 MW of power supply resources for 2007 and beyond. AZCPA's Motion asks the Commission to require APS to modify its pending RFP to solicit from the market a total of 2200 MW of power supply—the 500 MW in its current RFP, plus the 1700 MW of the PWEC assets. The Motion proposes a four-month delay in the procedural schedule of the rate case to permit the revised RFP process to conclude prior to Commission Staff and intervenors filing testimony in the rate case. alternative, AZCPA proposes that the issue of whether to include the PWEC assets in APS' rate base be bifurcated from the rest of the rate case for later consideration.

Analysis

RUCO finds much merit in the premise on which the Motion is based. A core issue in the rate case is whether to include the PWEC assets in APS' rate base. In order to evaluate whether acquiring the PWEC assets at their book cost is the most prudent way for APS to meet its capacity needs after 2006, the Commission must have some sense of what market alternatives are available and at what prices. The Commission in its Track B Order (Decision No. 65743) has expressed its preference that electric utilities solicit market-based solutions to meet future demands. If, as a result of a market solicitation, the PWEC assets prove to be the most prudent resource, the Commission should permit APS to acquire those assets and include them in APS' rate base. If other assets are available at lower costs, however, it would be beneficial for both customer and shareholders for APS to acquire those assets instead. AZCPA correctly points out that, until the Commission can examine the market's alternatives to the PWEC assets, it is premature to decide one way or the other whether the PWEC assets should be incorporated into APS' rate base.

The Motion offers two alternative solutions. Both solutions envision that APS' pending RFP be expanded to include the 1700 MW that would otherwise be met by the PWEC assets. The first solution proposes that the rate case be suspended for four months until the results of the "market test" become available. The second solution suggests that the rate case be bifurcated, deciding all the remaining portions of the rate case as currently scheduled, and resolving the question of PWEC assets in rate base after the RFP results become available.

RUCO supports the first solution as the better alternative. Many of the issues presented by the rate application flow from the Company's request to include the PWEC assets in rate base. For example, the application includes expenses to operate the PWEC assets, and calculates fuel, debt and capital costs based on APS owning the PWEC assets. The resolution of these issues should track the resolution to the core question of whether the PWEC assets are included in rate base. It is premature to attempt to resolve those issues prior to the resolution of the core question.

Conclusion

RUCO supports the Motion's request to address the issue of the prudence of acquiring the PWEC assets up front by requiring APS to expand the scope of its outstanding RFP, and suspending the rate case procedural schedule until the results of the RFP are available.

RESPECTFULLY SUBMITTED this 24th day of December, 2003.

Scott S. Wakefield

Chief Counsel

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